

Report to the Assembly on the Mayor's Draft Consolidated Budget for 2012 – 2013

Report to: London Assembly

Date: 25 January 2012

Report of: Green Group

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PART A: INTRODUCTION & COMMENTARY¹

Londoners face high unemployment, falling real incomes, rising inequality, widespread cuts to public services (including cuts in government grants for policing and transport), soaring rents and fares, as well as environmental problems such as dangerous air pollution and cold homes. The Green budget tackles these problems head on.

- It helps low income Londoners, and reduces inequality
- It protects and improves key services, including safer neighbourhood policing, public transport and cycling infrastructure
- It delivers warm energy efficient homes and cleaner air
- It keeps the council tax the same, reduces the fare rise, and raises extra money from motorists.

The Mayor's budget for 2012/13 relies on an above inflation fare rise of 5.6% which will hit poorer Londoners hardest. We will bring down the fare rise below inflation, saving a typical household about £40 a year. Instead we will raise more from motorists, increasing the standard congestion charge to £16 and the charge for large gas guzzlers to £40. We will introduce a congestion charge zone around the heavily congested and polluted Heathrow area.

For the future we want to look at alternative sources of income to replace above inflation fare rises, and the current congestion charge. Our budget provides funds for a feasibility study of a fairer "pay-as-you-go" road pricing scheme, which would charge a rate per mile driven, with higher charges for more congested roads and times of day. This could provide a significant new income stream of around £1b a year, with cuts to fares ensuring it will be financially neutral for a typical household, and substantially less congested roads with cleaner air through out London.

¹ This report is made up of two Parts, A and B. The text in Part A does not form part of the formal budget amendments, which are set out in Part B.

The Green budget will provide more, and better quality, apprenticeships for the under 25s, a boost for community housing schemes, and a new London Fairness Commission to engage with London’s largest employers to rein in runaway pay inequality. Very high pay in the GLA group will be cut back too, both to reduce inequality and to save money.

Our police budget does not change the total amount of money but it does change priorities. We provide more resources for safer neighbourhood policing, road safety, and preventative work with young people and gangs. We are able to achieve this partly through employing (usually cheaper) civilian staff wherever they can do the work as well or better than a warranted officer. Success should be measured by results not by uniformed officer numbers.

Our transport budget puts an extra £35m into measures to make cycling a safe and pleasant option for many more Londoners. This money will be spent on delivering a safe and continuous pan-London cycle network, redesigning junctions and roundabouts for cyclists and pedestrians, off road routes, and clear signage. Our budget also accelerates the current programme to make all bus stops accessible.

The Green budget guarantees the £17.5m needed to provide energy efficiency measures in 145,000 more homes, to reach the Mayor’s 200,000 target by the end 2012, and keep his climate change plans on track. Insulating London’s draughty homes will also save a typical household at least £154 a year and improve their housing conditions.

London’s serious air pollution problem needs radical measures and proper investment. This is provided by the Green budget, which will fund the introduction of a Very Low Emission Zone in central London where only clean vehicles are allowed, replace an additional 100 standard buses with cleaner hybrid models, and help taxi owners replace polluting vehicles.

Without increasing the council tax, the Green budget radically recasts priorities to make real progress in tackling some of London’s most long-standing problems.

Green budget amendment (2012/13) – detailed breakdown

Greater London Authority (Mayor)

	£
Mayor’s proposed council tax requirement:	87,050,000
Additional spending (total):	+ 18,020,000
Community land trusts: fund officer to identify potential schemes, and to support local groups in implementing them	+ 60,000
London Fairness Commission to be set up to tackle pay inequality by engaging with London’s large employers	+ 200,000
Home energy efficiency: insulate an extra 145,000 homes	+ 17,500,000
Apprenticeships: provide additional apprenticeships for 16-24 year olds, and improve the quality of all apprenticeships so that they provide training in numeracy and literacy, and one day a week off-the-job training	+ 260,000

Additional savings (total):	- 13,960,000
London and Partners: halve £14m budget for Mayor's international promotion agency	- 7,000,000
Mayor's academy programme: delete the budget and transfer to budget for apprenticeships	- 260,000
Public relations, media and marketing: increase savings by sharing services with other GLA bodies	- 500,000
Reduce £11.8m GLA contingency fund	- 6,200,000
Reserves reduction:	- 4,060,000
Council tax freeze grant: use some of £27.7m freeze grant to insulate homes, reducing reserves by £4.060m	- 4,060,000
Green council tax requirement - no change	87,050,000

Greater London Authority (Assembly)

	£
Mayor's proposed council tax requirement	2,600,000
Green council tax requirement - no change	2,600,000

Metropolitan Police

	£
Mayor's proposed council tax requirement	711,394,960
Additional spending (total):	+ 30,050,000
Safer neighbourhood policing	+ 10,000,000
Safer transport policing: use increased income from expansion of Operation Reclaim (against illegal vehicles) to replace £6.5m of funding from TfL	+ 6,500,000
Road safety policing: reverse long term cuts	+ 3,000,000
Preventative and diversionary programmes for young people	+ 6,000,000
Gangs: increase funding for Operation Connect which targets gang members and for schemes to provide exit routes from gangs	+ 2,000,000
Community safety	+ 550,000
Public order training for regular police officers	+ 2,000,000
Additional savings (total):	- 23,550,000
Cars and drivers for senior officers	- 400,000
Flights and hotels	- 400,000
Police on bikes: replace use of some patrol cars with cycles	- 100,000
Achieve a more efficient workforce mix: more police support work to be carried out by civilian staff	- 13,000,000
Overtime by police officers: reduce budget by 3% (not including overtime connected to 2012 Games)	- 3,000,000

Overtime by police staff: reduce budget by 5% (not including overtime connected to 2012 Games)	- 1,300,000
Media: reduce media budget by a third	- 700,000
Surveillance and databases of personal information: reduce budget	- 880,000
Territorial Support Group: reduce budget and use saving for public order training for regular police officers	- 2,000,000
Mayor's Office for Policing & Crime (MOPC) – reduce spending on running costs and transfer to community safety	- 550,000
High salaries of senior officers and staff: reduce pay of those earning more than £150k by 10 per cent	- 270,000
Energy use in MPS buildings: reduce by additional 5%	- 950,000
Additional income (total):	- 6,500,000
Operation Reclaim – increase illegal vehicles seized to 100,000 and use proceeds for road safety and safer transport policing	- 6,500,000
Green council tax requirement – no change	711,394,960

London Fire and Emergency Planning Authority

	£
Mayor's proposed council tax requirement	127,739,727
Additional spending (total):	+190,000
Community safety: reverse some proposed cuts	+ 190,000
Additional savings (total):	
High salaries of senior officers and staff: reduce pay of those earning more than £150k by 10%	- 45,000
Reserves (additional reduction):	- 145,000
Reduce reserves by a further £145k	-145,000
Green council tax requirement – no change	127,739,727

Transport for London

	£
Mayor's proposed council tax requirement	6,000,000
Additional spending (total):	+ 58,725,000
Very Low Emission Zone: implementation of zone where only clean vehicles are allowed, to reduce high levels of air pollution in central London	+ 9,000,000
Hybrid buses: replace an additional 100 standard buses with cleaner hybrid buses to cut pollution	+ 10,000,000
Low Emission Taxi Fund: provide a fund to help taxi owners replace polluting taxis with cleaner vehicles	+ 1,000,000
Cycling: increase spending to provide a safe, continuous pan London	+ 35,000,000

cycle network, plenty of secure cycle parking, more cycle training, extensions to Cycle Hire to the north and south, redesign of dangerous junctions and roundabouts to improve safety for cyclists and pedestrians, maintenance of poor roads surfaces, more off-road greenways, and clear signage	
Step free access to bus stops: accelerate programme to make bus stops accessible to all users	+ 3,000,000
South London Line replacement: introduce rail service from Bellingham to Victoria to make up (partly) for axing of South London Line at end of 2012	+ 225,000
Pay-as-you-go road pricing scheme: feasibility study	+ 500,000
Additional savings (total):	-19,725,000
Traffic smoothing (traffic light rephasing and SCOOT programmes): suspend programmes until they take full account of needs of pedestrians	- 9,000,000
Road river crossings in Thames Gateway: cut preparatory work on Silvertown Tunnel	-1,000,000
TfL media: reduce spending through shared services	- 200,000
Crossrail media and communications work: reduce by a third (total cost £1.1m)	- 400,000
Safer transport policing: £6.5m of cost of Safer Transport Policing to be funded through Met Police budget from increased income from Operation Reclaim against illegal vehicles	- 6,500,000
High pay: reduce salaries of staff paid more than £150k by 10%	- 1,250,000
Cut building energy use further	- 1,375,000
Additional income (net):	- 39,000,000
Fare rise – reduce to 4%	+ 49,000,000
Introduce congestion charging around Heathrow	- 20,000,000
Increase standard congestion charge to £16	- 50,000,000
Increase congestion charge for vehicles with high carbon emissions to £40	- 18,000,000
Green council tax requirement	6,000,000

Consolidated budget

	£
Mayor's proposed consolidated council tax requirement	934,784,687
Green consolidated council tax requirement - no change	934,784,687

PART B: Proposal to approve, with amendments, the Draft Consolidated Budget for the 2012-13 financial year for the Greater London Authority and the Functional Bodies.

RECOMMENDATIONS:

FORMAL BUDGET AMENDMENT

1. The Mayor's draft consolidated budget (together with the component budgets comprised within it) for 2012-13 be amended by the sum(s) shown in column number 3 of the table for each constituent body, as set out and in accordance with the attached Schedule.

(These sums are the calculations under sections 85(4) to (8) of the Greater London Authority Act 1999 (as amended) ('The Act') which give rise to each of the amounts mentioned in recommendations 2 and 3 below.)

2. The calculations referred to in recommendation 1 above, give rise to a component council tax requirement for 2012-13 for each constituent body as follows:

<i>Constituent body</i>	<i>Component council tax requirement</i>
Greater London Authority: Mayor of London	£87,050,000
Greater London Authority: London Assembly	£2,600,000
Mayor's Office for Policing and Crime	£711,394,960
London Fire and Emergency Planning Authority	£127,739,727
Transport for London	£6,000,000

3. The component council tax requirements shown in recommendation 2 above, give rise to a consolidated council tax requirement for the Authority for 2012-13 (shown at Line 56 in the attached Schedule) of **£934,784,687**

BUDGET RELATED MOTIONS

4. [WHERE APPLICABLE, INSERT ANY OTHER BUDGET RELATED MOTIONS REQUIRED]

NOTES:

- a. A simple majority of votes cast by Assembly members is required to approve any amendment to recommendations (1) to (3) above concerning the Draft Consolidated Budget; abstentions are not counted.
- b. To approve the Draft Consolidated Budget, without amendment, only a simple majority of votes cast is required. Again, abstentions are not counted.
- c. The Mayor's Office for Policing and Crime replaces the Metropolitan Police Authority with effect from 16 January 2012 (Police Reform and Social Responsibility Act 2011 and SI 2011/3019)
- d. The statutory budget calculations reflect the amendments made to sections 85 to 89 and Schedule 6 of the GLA Act under the Localism Act 2011 which came into force on 3 December 2011. The Mayor will from 2012-13 onwards be required to set a consolidated and component council tax requirement (rather than a budget requirement) and it is this which the Assembly will have the power to amend. The council tax requirement equates to the amount which will be allocated to the Mayor, the Assembly and for each functional body from the Mayor's council tax precept i.e. the budget requirement calculated under these sections in prior years net of general government grants (GLA General grant for the Mayor and Assembly, formula grant for LFEPA and MOPC - comprising revenue support grant and redistributed non domestic rates - and Home Office police grant for MOPC). These individual functional body requirements are consolidated to form the consolidated council tax requirement for the GLA Group.
- e. The income estimates calculated under section 85 5(a) of the GLA Act are presented in three parts within the statutory calculations:
 - Income not in respect of government grant which includes fare revenues, congestion charging the Crossrail business rate supplement and all other income not received from central government (line 6 for the Mayor, line 17 for the Assembly, line 28 for MOPC, line 39 for LFEPA and line 50 for TfL);
 - Income in respect of specific and special government grants i.e. those grants which were not regarded as general grants. This includes the GLA Transport grant for TfL and specific grants for the GLA, LFEPA and MOPC (line 7 for the Mayor, line 18 for the Assembly, line 29 for MOPC, line 40 for LFEPA and line 51 for TfL);
 - Income in respect of general government grants i.e. GLA general grant, formula grant and Home Office police grant (line 8 for the Mayor, line 19 for the Assembly, line 30 for MOPC, line 41 for LFEPA and line 52 for TfL).

In preparing amendments it should be noted that the latter two items relate to government grant income and are not directly in the control of the Mayor, the GLA or functional bodies.

- f. It is expected that the functions of the Olympic Park Legacy Company will be substantially transferred to a Mayoral Development Corporation during 2012-13. Neither of these bodies – ie neither the OPLC nor the MDC - is currently a constituent body for budget purposes and their budgets are therefore not reflected in the statutory calculations.

SCHEDULE

Part 1: Greater London Authority: Mayor of London ("Mayor") draft component budget

NOTE: Amendments to the draft component council tax will take effect as follows. Where a figure is shown in column 3, the figure in column 2 is amended to the figure in column 3. If no figure is shown in column 3, then the figure in column 2 shall be taken to apply un-amended. If "nil" or "£0" is shown in column 3, then the figure in column 2 is amended to nil.

1	2	3	4
Line	Mayor's Proposal	Budget amendment	Description
(1)	£367,550,000	£377,810,000	estimated expenditure of the Mayor for the year calculated in accordance with s85(4)(a) of the GLA Act
(2)	£11,800,000	£5,600,000	estimated allowance for contingencies for the Mayor under s85(4)(b) of the GLA Act
(3)	£0	£	estimated reserves to be raised for meeting future expenditure of the Mayor under s85(4)(c) of the GLA Act
(4)	£0	£	estimate of reserves to meet a revenue account deficit of the Mayor under s85(4)(d) of the GLA Act
(5)	£379,350,000	£383,410,000	aggregate of the amounts for the items set out in s85(4) of the GLA Act for the Mayor (lines (1) + (2) + (3) + (4) above)
(6)	-£146,000,000	£	estimate of the Mayor's income not in respect of Government grant or precept calculated in accordance with s85(5)(a) of the GLA Act
(7)	-£93,800,000	£	estimate of the Mayor's special & specific government grant income calculated in accordance with s85(5)(a) of the GLA Act
(8)	-£44,700,000	£	estimate of the Mayor's income in respect of redistributed non domestic rates, revenue support grant, police grant and GLA general grant calculated in accordance with s85(5)(a) of the GLA Act
(9)	-£7,800,000	-£11,860,000	estimate of Mayor's reserves to be used in meeting amounts in lines (1) and (2) above under s85(5)(b) of the GLA Act
(10)	-£292,300,000	-£296,360,000	aggregate of the amounts for the items set out in section 85(5) of the GLA Act for the Mayor (lines (6) + (7) + (8) + (9))
(11)	£87,050,000	£	the component council tax requirement for the Mayor (being the amount by which the aggregate at (5) above exceeds the aggregate at (10) above calculated in accordance with section 85(6) of the GLA Act)

The draft component council tax requirement for the Mayor for 2012-13 is £87,050,000

Part 2: Greater London Authority: London Assembly (“Assembly”) draft component budget

NOTE: Amendments to the draft component council tax will take effect as follows. Where a figure is shown in column 3, the figure in column 2 is amended to the figure in column 3. If no figure is shown in column 3, then the figure in column 2 shall be taken to apply un-amended. If “nil” or “£0” is shown in column 3, then the figure in column 2 is amended to nil.

1	2	3	4
Line	Mayor’s proposal	Budget amendment	Description
(12)	£7,700,000	£	estimated expenditure of the Assembly for the year calculated in accordance with s85(4)(a) of the GLA Act
(13)	£0	£	estimated allowance for contingencies for the Assembly under s85(4)(b) of the GLA Act
(14)	£0	£	estimated reserves to be raised for meeting future expenditure of the Assembly under s85(4)(c) of the GLA Act
(15)	£0	£	estimate of reserves to meet a revenue account deficit of the Assembly under s85(4)(d) of the GLA Act
(16)	£7,700,000	£	aggregate of the amounts for the items set out in s85(4) of the GLA Act for the Assembly (lines (12) + (13) + (14) + (15) above)
(17)	£0	£	estimate of the Assembly’s income not in respect of Government grant or precept calculated in accordance with s85(5)(a) of the GLA Act
(18)	£0	£	estimate of the Assembly’s special & specific government grant income calculated in accordance with s85(5)(a) of the GLA Act
(19)	-£5,100,000	£	estimate of the Assembly’s income in respect of redistributed non domestic rates, revenue support grant, police grant and GLA general grant calculated in accordance with s85(5)(a) of the GLA Act
(20)	£0	£	estimate of Assembly’s reserves to be used in meeting amounts in lines (12) and (13) above under s85(5)(b) of the GLA Act
(21)	-£5,100,000	£	aggregate of the amounts for the items set out in section 85(5) of the GLA Act for the Assembly (lines (17) + (18) + (19) + (20))
(22)	£2,600,000	£	the component council tax requirement for the Assembly (being the amount by which the aggregate at (16) above exceeds the aggregate at (21) above calculated in accordance with section 85(6) of the GLA Act)

**The draft component council tax requirement for the Assembly for 2012-13 is:
£2,600,000**

Part 3: Mayor's Office for Policing and Crime ("MOPC") draft component budget

NOTE: Amendments to the draft component council tax will take effect as follows. Where a figure is shown in column 3, the figure in column 2 is amended to the figure in column 3. If no figure is shown in column 3, then the figure in column 2 shall be taken to apply un-amended. If "nil" or "£0" is shown in column 3, then the figure in column 2 is amended to nil.

1	2	3	4
Line	Mayor's proposal	Budget amendment	Description
(23)	£3,471,800,000	£3,478,300,000	estimated expenditure of the MOPC calculated in accordance with s85(4)(a) of the GLA Act
(24)		- £	estimated allowance for contingencies for the MOPC under s85(4)(b) of the GLA Act
(25)		- £	estimated reserves to be raised for meeting future expenditure of the MOPC under s85(4)(c) of the GLA Act
(26)		- £	estimate of reserves to meet a revenue account deficit of the MOPC under s85(4)(d) of the GLA Act
(27)	£3,471,800,000	£3,478,300,000	aggregate of the amounts for the items set out in s85(4) of the GLA Act for the MOPC (lines (23) + (24) + (25) + (26) above)
(28)	-£292,400,000	-£298,900,000	estimate of the MOPC's income not in respect of Government grant or precept calculated in accordance with s85(5)(a) of the GLA Act
(29)	-£559,200,000	£	estimate of the MOPC's special & specific government grant income calculated in accordance with s85(5)(a) of the GLA Act
(30)	-£1,889,805,040	£	estimate of the MOPC's income in respect of redistributed non domestic rates, revenue support grant, police grant and GLA general grant calculated in accordance with s85(5)(a) of the GLA Act
(31)	-£19,000,000	£	estimate of MOPC's reserves to be used in meeting amounts in lines (23) and (24) above under s85(5)(b) of the GLA Act
(32)	-£2,760,405,040	-£2,766,905,040	aggregate of the amounts for the items set out in section 85(5) of the GLA Act for the MOPC (lines (28) + (29) + (30) + (31))
(33)	£711,394,960	£	the component council tax requirement for MOPC (being the amount by which the aggregate at (27) above exceeds the aggregate at (32) above calculated in accordance with section 85(6) of the GLA Act)

The draft component council tax requirement for MOPC for 2012-13 is: £711,394,960

Part 4: London Fire and Emergency Planning Authority (“LFEPA”) draft component budget

NOTE: Amendments to the draft component council tax will take effect as follows. Where a figure is shown in column 3, the figure in column 2 is amended to the figure in column 3. If no figure is shown in column 3, then the figure in column 2 shall be taken to apply un-amended. If “nil” or “£0” is shown in column 3, then the figure in column 2 is amended to nil.

1	2	3	4
	Mayor’s Proposal	Budget amendment	Description
(34)	£448,100,000	£448,245,000	estimated expenditure of LFEPA for the year calculated in accordance with s85(4)(a) of the GLA Act
(35)	£0	£	Estimated allowance for contingencies for LFEPA under s85(4)(b) of the GLA Act
(36)	£0	£	estimated reserves to be raised for meeting future expenditure of LFEPA under s85(4)(c) of the GLA Act
(37)	£0	£	estimate of reserves to meet a revenue account deficit of LFEPA under s85(4)(d) of the GLA Act
(38)	£448,100,000	£448,245,000	aggregate of the amounts for the items set out in s85(4) of the GLA Act for LFEPA (lines (34) + (35) + (36) + (37) above)
(39)	-£27,400,000	£	estimate of LFEPA’s income not in respect of Government grant or precept calculated in accordance with s85(5)(a) of the GLA Act
(40)	-£10,900,000	£	estimate of LFEPA’s special & specific government grant income calculated in accordance with s85(5)(a) of the GLA Act
(41)	-£252,060,273	£	estimate of LFEPA’s income in respect of redistributed non domestic rates, revenue support grant, police grant and GLA general grant calculated in accordance with s85(5)(a) of the GLA Act
(42)	-£30,000,000	-£30,145,000	estimate of LFEPA’s reserves to be used in meeting amounts in lines (34) and (35) above under s85(5)(b) of the GLA Act
(43)	-£320,360,273	-£320,505,273	aggregate of the amounts for the items set out in section 85(5) of the GLA Act for LFEPA (lines (39) + (40) + (41) + (42) above)
(44)	£127,739,727	£	the component council tax requirement for LFEPA (being the amount by which the aggregate at (38) above exceeds the aggregate at (43) above calculated in accordance with section 85(6) of the GLA Act)

The draft component council tax requirement for LFEPA for 2012-13 is: £127,739,727

Part 5: Transport for London ("TfL") draft component budget

NOTE: Amendments to the draft component council tax will take effect as follows. Where a figure is shown in column 3, the figure in column 2 is amended to the figure in column 3. If no figure is shown in column 3, then the figure in column 2 shall be taken to apply un-amended. If "nil" or "£0" is shown in column 3, then the figure in column 2 is amended to nil.

1	2	3	4
Line	Mayor's proposal	Budget amendment	Description
(45)	£10,040,000,000	£10,079,000,000	estimated expenditure of TfL for the year calculated in accordance with s85(4)(a) of the GLA Act
(46)		£0 £	estimated allowance for contingencies for TfL under s85(4)(b) of the GLA Act
(47)	£248,000,000	£	estimated reserves to be raised for meeting future expenditure of TfL under s85(4)(c) of the GLA Act
(48)		£0 £	estimate of reserves to meet a revenue account deficit of TfL under s85(4)(d) of the GLA Act
(49)	£10,288,000,000	£10,327,000,000	aggregate of the amounts for the items set out in s85(4) of the GLA Act for the TfL (lines (45) + (46) + (47) + (48) above)
(50)	-£6,945,000,000	-£6,984,000,000	estimate of TfL's income not in respect of Government grant or precept calculated in accordance with s85(5)(a) of the GLA Act
(51)	-£3,337,000,000	£	estimate of TfL's special & specific government grant income calculated in accordance with s85(5)(a) of the GLA Act
(52)		£0 £	estimate of TfL's income in respect of redistributed non domestic rates, revenue support grant, police grant and GLA general grant calculated in accordance with s85(5)(a) of the GLA Act
(53)		£0 £	estimate of TfL's reserves to be used in meeting amounts in lines (45) and (46) above under s85(5)(b) of the GLA Act
(54)	-£10,282,000,000	-£10,321,000,000	aggregate of the amounts for the items set out in section 85(5) of the GLA Act for TfL (lines (50) + (51) + (52) + (53) above)
(55)	£6,000,000	£	the component council tax requirement for TfL (being the amount by which the aggregate at (49) above exceeds the aggregate at (54) above calculated in accordance with section 85(6) of the GLA Act)

The draft component council tax requirement for TfL for 2012-13 is: £6,000,000

Part 6: The Greater London Authority ("GLA") draft consolidated budget

NOTE: Amendments to the draft consolidated council tax will take effect as follows. Where a figure is shown in column 3, the figure in column 2 is amended to the figure in column 3. If no figure is shown in column 3, then the figure in column 2 shall be taken to apply un-amended. If "nil" or "£0" is shown in column 3, then the figure in column 2 is amended to nil.

1	2	3	4
Line	Mayor's proposal	Budget amendment	Description
(56)	£934,784,687	£	the GLA's consolidated council tax requirement (the sum of the amounts in lines (11) + (22) + (33) + (44) +(55) calculated in accordance with section 85(8) of the GLA Act

The draft consolidated council tax requirement for 2012-13 is: £934,784,687